

Message Text

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ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-14 ISO-00 CU-04 ACDA-19

CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01

SPC-03 USIA-15 TRSE-00 SAJ-01 DODE-00 H-03 NSC-10

SS-20 STR-08 EB-11 OMB-01 DRC-01 AEC-11 SCI-06 CEQ-02

EPA-04 COME-00 /205 W

----- 029352

R 191000Z NOV 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2619

INFO ALL CSCE CAPITALS 061

AMEMBASSY LISBON

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 6142

VIENNA ALSO FOR USDEL MBFR

ALSO POUCHED TEL AVIV, USINT CAIRO AND ATHENS

EO 11652: GDS

TAGS: PFOR

SUBJ: CSCE STATE II HIGHLIGHTS - NOVEMBER 12-16

SUMMARY: THE CSCE WORKED HARD THIS WEEK FINDING
COMPROMISE PROCEDURES TO ADVANCE CONFERENCE PROGRESS
AND APPROVING A MEETING SCHEDULE UP TO DECEMBER 14.

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COORDINATING COMMITTEE AGREED TO DISCUSS NOVEMBER 29

WHETHER TO BEGIN DEBATE ON FOLLOW-ON ACTIVITY BEFORE CHRISTMAS RECESS. MOROCCANS PRESENTED PAPERS ON SECURITY AND ECONOMIC COOPERATION, AND APPEARANCE BY SYRIA WAS RE-SCHEDULED FOR DECEMBER 4. END SUMMARY

1. WORK SCHEDULE - COORDINATING COMMITTEE AGREED ON SCHEDULE CONTINUING PRESENT PACE OF MEETINGS UP TO DECEMBER 14, WHEN CONFERENCE WILL PRESUMABLY RECESS FOR FOUR WEEK CHRISTMAS BREAK. THREE ADDITIONAL MEETINGS HAVE BEEN MADE AVAILABLE TO COORDINATING COMMITTEE, WHICH WILL DECIDE NOV 29 WHETHER TO USE THESE FOR BEGINNING DISCUSSION OF FOLLOW-ON ACTIVITY. EASTERN DELS AND NEUTRALS WANT TO START DEBATE OF THIS SUBJECT BEFORE RECESS, AND SOME ARE PREPARING SPECIFIC PROPOSALS.

2. PRINCIPLES GUIDING RELATIONS BETWEEN STATES - THIS SUBCOMMITTEE HELD GENERAL DISCUSSION OF PRINCIPLE OF PEACEFUL SETTLEMENT OF DISPUTES AND THE RELATED ISSUE OF THE DESIRABILITY OF COMPULSORY DISPUTE SETTLEMENT MACHINERY SUCH AS THAT WHICH IS BEING CONSIDERED IN THE SPECIAL WORKING BODY. GENERAL DISCUSSION BEGAN ON PRINCIPLE OF NON-INTERVENTION IN INTERNAL AFFAIRS, TO WHICH SOVIETS ATTACH CONSIDERABLE SIGNIFICANCE, PARTICULARLY IN RELATION TO SUBJECTS UNDER DEBATE IN BASKET III (HUMANITARIAN COOPERATION).

3. SPECIAL WORKING BODY (SWB) ON IMPLEMENTATION OF THE PRINCIPLES -- DISCUSSION THIS WEEK WAS DEVOTED TO ROMANIAN PROPOSAL THAT PARTICIPANTS COMMIT THEMSELVES TO ENTER INTO BILATERAL AND MULTILATERAL AGREEMENTS ON NON-USE OF FORCE, AND SOVIET PROPOSAL THAT PARTICIPANTS REFRAIN FROM ASSISTING STATES WHO THREATEN INTERNATIONAL PEACE AND SECURITY. FOLLOWING FIRST CLEAR SOVIET SUPPORT FOR ROMANIAN PROPOSAL, FRANCE, UK, FRG, US AND CANADA OPPOSED, ARGUING THAT REITERATION OF THE PRINCIPLE OF NON-USE OF FORCE BEYOND ITS INCLUSION IN THE DECLARATION ON PRINCIPLES WOULD NOT INCREASE SECURITY AND WOULD DIMINISH IMPORTANCE OF OTHER PRINCIPLES. WESTERN DELS AND NEUTRALS WERE ALMOST UNANIMOUS IN CONFIDENTIAL

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OPPOSING SOVIET PROPOSAL AS BEING TOO VAGUE AND UNDERCUTTING AUTHORITY OF UN SECURITY COUNCIL TO DESIGNATE AN AGGRESSOR AND APPLY APPROPRIATE SANCTIONS.

4. MILITARY SECURITY - FINNISH DELEGATION INTRODUCED THEIR TEN-YEAR OLD PROPOSAL FOR A NORDIC NUCLEAR FREE ZONE. FRANCE AND UK CONTINUED TO ARGUE FOR STUDYING POSSIBLE ADVANCE NOTIFICATION OF MANEUVERS AND

MOVEMENTS TOGETHER WHILE SOVIETS CITED HELSINKI RECOMMENDATIONS IN EFFORTS TO SEPARATE THE TWO. POLISH STATED THAT UNDIMINISHED SECURITY IN MBFR CONTEXT APPLIED TO ALL CSCE PARTICIPANTS; HOWEVER, SOVIETS LATER EMPHASIZED THAT THE TWO CONFERENCES ARE SEPARATE AND CSCE COULD DO NO MORE THAN EXPRESS HOPE FOR POSITIVE RESULTS AT MBFR WHICH WILL STRENGTHEN PEACE IN EUROPE. US REP OPPOSED ANY EFFORTS TO ESTABLISH CSCE PROPRIETARY INTEREST IN MBFR.

5. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT - IN COMMERCIAL EXCHANGES SUBCOMMITTEE, WEST RESPONDED POSITIVELY TO ROMANIAN PROPOSAL FOR GREATER INTERCHANGE IN BANKING FIELD BUT OTHER EASTERN COUNTRIES WERE NONCOMMITTAL. SWISS INITIATIVE ON MARKETING IN WEST WAS RECEIVED COOLY BY EAST WHICH CLAIMED THERE IS NO USE IMPROVING MARKETING IF WEST RETAINS QUOTA RESTRICTIONS. IN LAST SESSIONS BEFORE RECESSING FOR THREE WEEKS, INDUSTRIAL COOPERATION SUBCOMMITTEE REACTED FAVORABLY TO AUSTRIAN PROPOSAL ON HARMONIZATION OF STANDARDS BUT HELD INCONCLUSIVE DEBATE ON COMPENSATION AND BARTER ASPECTS OF COOPERATION PROJECT. IN NATO SCIENCE AND TECHNOLOGY CAUCUS, "ISSUES PAPERS" ON GENERAL CONSIDERATIONS, AREAS, FORMS AND REMOVAL OF OBSTACLES TO COOPERATION WERE AGREED FOR TABLING EARLY NEXT WEEK. NATO WORKING GROUP ON ENVIRONMENT CONTINUED WORK ON CONSOLIDATED WESTERN PROPOSAL FOR PRESENTATION WHEN SUBCOMMITTEE RECONVENES FIRST WEEK OF DECEMBER.

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 6142

VIENNA ALSO FOR USDEL MBFR

ALSO POUCHED TEL AVIV, USINT CAIRO AND ATHENS

6. HUMANITARIAN COOPERATION - FULL COMMITTEE ADOPTED
FRENCH "MINI-BASKET" PROPOSAL AS A MECHANICAL DEVICE
ON WHICH TO BASE FURTHER DISCUSSION. MINI-BASKET
PAPERS FOR EACH SUBCOMMITTEE IN THIS AREA WILL BE
COMPENDIUMS OF ALL DOCUMENTS TABLED UNDER SPECIFIC
SECTIONS OF HELSINKI MANDATES. AT SOVIET INSISTENCE
A MINI-BASKET PAPER WILL ALSO BE PREPARED ON A POSSIBLE
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PREAMBLE TO THE FINAL HUMANITARIAN COOPERATION DOCUMENTS.
PREAMBULAR SECTION WILL BE DISCUSSED BY FULL COMMITTEE.
ALTHOUGH WESTERN COUNTRIES HAVE NOT YET ADMITTED
NECESSITY OF HAVING A PREAMBLE, SOVIETS AND THEIR
ALLIES HOPE TO INCLUDE IN A PREAMBLE CAVEATS WHICH WILL
ATTENUATE SIGNIFICANCE OF ANY CONCRETE AGREEMENTS
REACHED IN THIS AREA. MINI-BASKET DEVICE IS AN
IMPORTANT COMPROMISE SINCE IT WILL, HOPEFULLY, FOCUS
DISCUSSION ON CONCRETE FREER MOVEMENT ISSUES, WHILE
GIVING EAST SOME OPENING TOWARD A PREAMBLE. AS A FURTHER
STIMULUS TO DISCUSSION, NATO CAUCUS AGREED TO START
TABLING DRAFTS OF FINAL AGREEMENTS ON SPECIFIC
HUMANITARIAN SUBJECTS.

7. MOROCCANS AND SYRIANS - IN SCHEDULED ORAL PRESENTATION
OF WRITTEN CONTRIBUTION TO SECURITY COMMITTEE,
MOROCCAN REP ASKED FOR ISRAELI WITHDRAWAL WITHOUT
PRECONDITIONS FROM ALL TERRITORIES OCCUPIED IN 1967,
INCLUDING JERUSALEM. COORDINATING COMMITTEE RESCHEDULED

SYRIAN APPEARANCE TO DEC 4.

8. COMMENT: THIS WEEK'S DECISIONS ON A MEETING SCHEDULE AND ON THE FRENCH "MINI-BASKET" DEVICE FOR FOCUSING DISCUSSION IN BASKET III (HUMANITARIAN COOPERATION) REPRESENT A SUBTLE CONFERENCE SHIFT TOWARD MORE CONCRETE WORK. THE CSCE HAS IN A SENSE CROSSED THE LINE FROM A PERIOD WHICH HAS BEEN BASICALLY A REVIEW OF PAST GENERAL POSITIONS TO A PERIOD IN WHICH IT WILL BE FORCED TO LOOK AT THE FUTURE RESULTS AND OUTCOME OF THE CONFERENCE. THE FRENCH MINI-BASKET DEVICE UNMISTAKEABLY CONSTITUTES A STEP FORWARD, AT LEAST TOWARD A PRE-DRAFTING PHASE, AND THE NATO CAUCUS DECISION TO BEGIN TABLING FINAL VERSIONS OF SPECIFIC PROPOSALS REFLECTS THIS SOMEWHAT ALTERED SITUATION. WHILE REAL PROGRESS IN THIS BASKET ULTIMATELY DEPENDS ON THE WILLINGNESS OF THE EASTERN COUNTRIES TO TALK ABOUT CONCRETE WESTERN PROPOSALS, THIS PROCEDURAL COMPROMISE MAY HELP, AND MOVEMENT HERE WOULD INEVITABLY INFLUENCE PACE OF WORK IN OTHER AREAS.

9. AT THE SAME TIME, THE COORDINATING COMMITTEE'S
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DEBATE, NOW SCHEDULED FOR NOV 29, ON WHETHER CSCE PROGRESS JUSTIFIES BEGINNING DISCUSSION OF FOLLOW-ON ACTIVITY, HAS ENCOURAGED SPECULATION AND INFORMAL CONVERSATIONS ON RESULTS AND AFTERMATH OF THE CONFERENCE. EASTERN DELEGATIONS WILL BE PRESSING FOR EARLY DISCUSSION OF FOLLOW-ON, AND NEUTRALS HAVE DEMONSTRATED A KEEN INTEREST IN MAINTAINING SOME FORM OF POLITICAL CONSULTATION AFTER THE CONFERENCE. END COMMENTBASSIN

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